

Message Text

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APPROVED BY C - MATTHEW NIMETZ
IO - GHELMAN
EUR/SE - REWING
D - BARNES (DRAFT)
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FM SECSTATE WASHDC
TO AMEMBASSY ANKARA NIACT IMMEDIATE
INFO AMEMBASSY NICOSIA IMMEDIATE
AMEMBASSY ATHENS IMMEDIATE
AMEMBASSY BONN IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L STATE 179632

EXDIS BONN PLEASE PASS SECRETARYS PARTY

E.O. 11652: GDS

TAGS: PGOV, PORG, CY, TU

SUBJECT: STIMULATING MOVEMENT ON VAROSHA

REF: A. USUN 2914; B. USUN 2919.

1. GIVEN EARLY DEBATE IN THE SENATE ON THE TURKISH ARMS
EMBARGO, AND RENEWED EXPRESSIONS OF CONGRESSIONAL INTEREST
IN VAROSHA, (SEPTTEL ON SEN BYRD'S STATEMENT) AND IN ORDER
TO CAPITALIZE ON TURKISH SENTIMENT FOR MAKING SIGNIFICANT
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GESTURE CONCERNING CYPRUS, WE BELIEVE IT IS IMPORTANT TO
MOVE FORWARD WITH THE VAROSHA INITIATIVE THIS WEEK. IT
APPEARS FROM WALDHEIM'S TRAVEL SCHEDULE AND FROM COMMENTS
IN REFS A AND B THAT HE WILL NOT BE ABLE TO ACT IN THE NEAR
FUTURE WITH RESPECT TO THIS ISSUE. THE UN ALSO IS AWARE
THAT WE INTEND TO WORK WITH ANKARA TO ADVANCE THE VAROSHA
PROJECT IN THE MOST EFFECTIVE MANNER.

2. THEREFORE, EMBASSY ANKARA SHOULD PASS THE FOLLOWING SUGGESTION TO GOT AT THE HIGHEST LEVEL PRACTICABLE. COUNSELOR NIMETZ WILL MAKE A SIMILAR REQUEST TO ESENBEL ON JULY 17 AND URGE HIM TO REPORT IT PROMPTLY AND FAVORABLY TO ANKARA.

A. IN VIEW OF ANTICIPATED EARLY VOTE IN SENATE WE WILL

NEED PROMPT ACTION IF WE ARE TO USE FORTHCOMING TURKISH POSITION ON VAROSHA TO OUR BEST MUTUAL ADVANTAGE. THE STATEMENT MADE BY SENATOR BYRD CONCERNING VAROSHA ON AN IMPORTANT NATIONAL TELEVISION PROGRAM WILL GIVE A PUBLIC TURKISH DEMONSTRATION OF GOODWILL ADDED SIGNIFICANCE.

B. AS GOT KNOWS, WE HAVE DISCUSSED WITH SYG WALDHEIM AND OTHER UN SECRETARIAT OFFICIALS TURKISH DRAFT PAPER ON VAROSHA AND WE HAVE BEEN DEBRIEFED BY BOTH UN AND TURKISH MISSION RE JULY 15 WALDHEIM-TURKMEN MEETING. IT IS CLEARLY IMPORTANT THAT TURKISH SIDE CONTINUE TO KEEP UN FULLY INFORMED AND CONSTRUCTIVELY INVOLVED IN EFFORT TO WORK OUT ARRANGEMENT FOR INTERIM UN ADMINISTRATIVE ROLE IN VAROSHA.

C. WE ARE RELUCTANT TO TAKE POSITION ON TACTICAL ASPECTS OF HOW UN/GOT PROCEED RE VAROSHA, BUT WE DO AGREE WITH WALDHEIM THAT THE CONCEPT OF A TRIPARTITE ADMINISTRATION CONFIDENTIAL

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FOR THE VAROSHA AREA IS UNWORKABLE, LOCALLY AND IN TERMS OF GENERAL UN PRACTICES. MORE IMPORTANTLY INTRODUCING SUCH A CONCEPT WOULD BE SEEN AS A NEGATIVE ELEMENT SEVERELY DETRACTING FROM AN OTHERWISE FORTHCOMING PROPOSAL AND WOULD OPEN WHOLE PROPOSAL TO CRITICISM.

D. COUNSELOR NIMETZ DISCUSSED SOME OPTIONS FOR MAKING THE PLAN PUBLIC WITH AMB ESENBEL ON JULY 13. ONE POSSIBILITY DISCUSSED WAS FOR DENKTASH TO ISSUE AN APPROPRIATELY REVISED VERSION OF THE PAPER IF WALDHEIM WAS UNABLE TO ACT. WE HAVE GIVEN THIS MUCH THOUGHT AND WE BELIEVE THAT A TURKISH SUGGESTION ON VAROSHA SHOULD BE MADE PUBLIC BY MID-WEEK.

E. WE CAN ENVISAGE SEVERAL VEHICLES FOR MAKING PUBLIC TURKISH INITIATIVE ON VAROSHA, SUCH AS AN OPEN LETTER TO WALDHEIM, A SIMPLE STATEMENT BY DENKTASH, A SPEECH, ETC. WE WOULD HOPE THAT STRESS COULD BE PLACED ON TURKISH OFFER TO UN TO UNDERTAKE ADMINISTRATION OF VAROSHA NOW, WITH POLITICAL STATUS TO BE SUBJECT TO NEGOTIATION. GETTING FURTHER INTO IMPLEMENTING DETAILS AND POSING CONDITIONS WHICH MIGHT BE UNACCEPTABLE OR UNWORKABLE COULD WELL DETRACT FROM THE INITIATIVE. ANOTHER POSSIBLE DEVICE FOR PUTTING

FORWARD VAROSHA PROPOSAL WHICH OCCURS TO US WOULD BE IN THE FORM OF A LETTER FROM DENKTASH TO KYPRIANOU. IN ADDITION TO VAROSHA, PER SE, THIS COULD ALSO BE SEEN AS A CONCILIATORY GESTURE BY THE TURKISH CYPRIOTS BENEFICIAL FOR THE FUTURE OF THE ISLAND.

F. PLEASE ALSO INDICATE THAT WHATEVER THE GOI DECIDES WE
F. PLEASE ALSO INDICATE THAT WHATEVER THE GOI DECIDES WE
HOPE WALDHEIM WILL BE FULLY INFORMED IN ADVANCE OF ANY
PUBLIC STATEMENT THRU THE UN SECRETARIAT IN NEW YORK. WE
WOULD HOPE, BUT CANNOT BE CONFIDENT, THAT SYG WOULD RESPOND
IN AN OPEN AND FAVORABLE MANNER. IN ADDITION WE HOPE
MEMBERS OF CONGRESS COULD BE INFORMED BY AMB. ESENBEL.

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G. YOU SHOULD ASSURE GOT THAT WE WOULD GIVE MAXIMUM FAVORABLE PUBLICITY TO UNILATERAL STATEMENT OR A LETTER ALONG THESE LINES. WE WOULD ENDORSE EITHER AS A VERY CONSTRUCTIVE AND FORTHCOMING TURKISH STEP THAT SHOULD PAVE THE WAY FOR THE PROMPT RENEWAL OF INTERCOMMUNAL NEGOTIATIONS. ON THE OTHER HAND, YOU SHOULD INFORM THE GOT, IN ALL CANDOR, THAT IF THEY INSIST ON AN EXPLICIT TRIPARTITE ADMINISTRATION THE PAPER WILL PROBABLY NOT BE A VERY USEFUL TOOL EITHER IN WINNING SUPPORT IN THE CONGRESS FOR LIFTING THE EMBARGO OR IN PROMOTING PROGRESS TOWARDS THE RESUMPTION OF NEGOTIATIONS. THEREFORE, WE VERY MUCH HOPE THAT THE TURKISH SIDE WILL BE ABLE PROMPTLY TO AGREE TO THE GENERAL THRUST OF OUR SUGGESTIONS -- ESPECIALLY CONCERNING THE TRIPARTITE ADMINISTRATION.

3. YOU SHOULD PROVIDE THE FOLLOWING DRAFT DENKTASH-KYPRIANOU LETTER FOR CONSIDERATION BY GOT. WE WILL ALSO PROVIDE IT TO AMB. ESENBEL ON JULY 17. WE ARE NOT PROVIDING IT OURSELVES TO DENKTASH.

4.-A. BEGIN TEXT: OVER THE PAST MONTHS THE TURKISH CYPRIOT COMMUNITY, WHICH IT IS MY HONOR TO REPRESENT, HAS BEEN SINCERELY TRYING TO REOPEN THE INTERCOMMUNAL DIALOGUE UNDER THE AEGIS OF SECRETARY GENERAL WALDHEIM SO THAT WE MIGHT MOVE TOGETHER TO RESOLVE THE PROBLEMS OF OUR ISLAND. IT WAS IN THIS SPIRIT THAT WE MADE OUR PROPOSALS IN APRIL AND ELABORATED UPON THEM IN MAY. IT HAS BEEN A CAUSE FOR PROFOUND REGRET THAT OUR GREEK CYPRIOT BROTHERS HAVE FELT UNABLE TO REOPEN THE DIALOGUE.

B. IN A SPIRIT OF RECONCILIATION AND AS A GESTURE WHICH MIGHT HELP OVERCOME ANY MISTRUST, I AM SENDING YOU THIS PUBLIC LETTER AND PROPOSING THAT YOU ACCEPT OUR OFFER TO
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BEGIN RESUMED NEGOTIATIONS ON ALL THE PROBLEMS DIVIDING US.

C. AS AN EARNEST OF OUR GOOD FAITH, I WISH TO MAKE A PROPOSAL CONCERNING VAROSHA. THIS IDEA IS BASED, IN PART, ON SECRETARY GENERAL WALDHEIM'S RECENT REPORT IN WHICH HE OBSERVED THAT "THE TIME MAY BE RIPE FOR A CONCRETE ATTEMPT TO DEAL WITH SOME IMPORTANT ASPECTS OF THE EXISTING STALEMATE ON THE GROUND, THUS CREATING AN OPENING FOR FURTHER SIGNIFICANT STEPS ... THE STATUS OF VAROSHA, WHICH OBVIOUSLY SHOULD NOT BE KEPT IN ITS PRESENT EMPTY AND DECAYING CONDITION, MAY PROVIDE AN OPPORTUNITY OF THIS KIND. SINCE VAROSHA IS SITUATED IN THE IMMEDIATE VICINITY OF THE BUFFER ZONE AND IS PATROLLED BY UNFICYP TROOPS, IT WOULD SEEM NATURAL TO ENVISAGE UNITED NATIONS ASSISTANCE IN THIS CONNECTION.

D. WE INDICATED PREVIOUSLY THAT GREEK CYPRIOT INHABITANTS OF VAROSHA WOULD BE ABLE TO BEGIN RETURNING TO THEIR HOMES AND PROPERTIES IN THE CITY AS SOON AS THE INTERCOMMUNAL TALKS ARE RECONVENED. WE HAVE SPECIFIED THAT AS MANY AS 35,000 GREEK CYPRIOTS CAN THUS BE RESETTLED COMMENCING SHORTLY AFTER THE RESUMPTION OF NEGOTIATIONS. FOR OUR PART, ALL WE REQUIRE IS THAT THIS BE ACCOMPLISHED IN A MANNER THAT TAKES INTO ACCOUNT THE LEGITIMATE SECURITY CONCERNS OF OUR COMMUNITY. WE WISH TO REAFFIRM OUR EARLIER ASSURANCES THAT THE FUTURE POLITICAL STATUS OF VAROSHA IS FULLY OPEN TO NEGOTIATION.

E. WITH THE ABOVE IN MIND, I WANT TO PUT THE FOLLOWING TO YOU:

-- PENDING A FINAL SETTLEMENT AND UPON THE RESUMPTION OF INTERCOMMUNAL TALKS ON THE BASIS OF THE DENKTASH-MAKARIOS AGREEMENT OF 12 FEBRUARY 1977, AN INTERIM UNITED NATIONS ADMINISTRATION SHALL BE SET UP IN VAROSHA WITHOUT ANY PREJUDICE TO THE EXISTING OR TO THE FINAL POLITICAL STATUS OF THE CITY.

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-- THE INTERIM ADMINISTRATION'S ORGANS AND FUNCTIONS SHALL INCLUDE THE SUPERVISION OF ESSENTIAL MUNICIPAL SERVICES AND THE EXERCISE OF NORMAL POLICE FUNCTIONS. AS A FIRST STEP IN DEVELOPING AN ADMINISTRATIVE STRUCTURE WE WOULD ENTER INTO DISCUSSIONS WITH THE UN SECRETARY GENERAL OR HIS REPRESENTATIVE.

F. THE RESETTLEMENT OF VAROSHA SHALL PROCEED BY STAGES, COMMENCING AS SOON AS FEASIBLE AFTER THE RESUMPTION OF NEGOTIATIONS. THE UNITED NATIONS SHALL PROVIDE SUCH TECHNICAL ASSISTANCE AS MAY BE NECESSARY TO SURVEY AND REHABILITATE THE CITY'S INFRASTRUCTURE AND BUILDINGS AND TO FACILITATE THE PROCESS OF RESETTLEMENT.

G. I HOPE YOU WILL ACCEPT THIS OFFER IN A SPIRIT OF RECONCILIATION. SIGNED RAUF DENKTASH. END TEXT. CHRISTOPHER

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